

RESOLUTION NO. \_\_\_\_

A RESOLUTION OF THE COUNCIL OF THE CITY OF SANTA BARBARA CALLING AND GIVING NOTICE OF A CONSOLIDATED SPECIAL MUNICIPAL ELECTION TO BE HELD IN THE CITY OF SANTA BARBARA ON TUESDAY, NOVEMBER 8, 2016 FOR THE SUBMISSION OF A BALLOT MEASURE TO THE VOTERS OF THE CITY PERTAINING TO ENACTMENT OF A GENERAL TAX ON THE GROSS RECEIPTS OF MARIJUANA BUSINESSES

WHEREAS, pursuant to the authority of the Santa Barbara City Charter, Elections Code section 9222, and Article 11, section 5 of the California Constitution, the City Council of the City of Santa Barbara, hereby elects to submit to the voters a ballot measure for the enactment of an ordinance establishing a general tax on the gross receipts of marijuana businesses; and

WHEREAS, Article 13C, section 2(b) of the California Constitution requires general taxes imposed by the City to be submitted to the electorate and approved by a majority vote; and

WHEREAS, Article 13C, section 2(b) of the California Constitution further requires that elections on general taxes be consolidated with a regularly scheduled general election for members of the governing body of the local government, except in cases of emergency declared by a unanimous vote of the governing body; and

WHEREAS, the next regularly scheduled general election for members of the Santa Barbara City Council will not be held until November 2017; and

WHEREAS, the City Council hereby finds and declares that an emergency exists within the City of Santa Barbara which requires submission to the voters, before November 2017, of a ballot measure to impose a general tax on marijuana businesses, for the following facts and reasons:

1. The City of Santa Barbara does not currently have sufficient funding to meet all of its reasonably known existing and projected future operating, capital, and reserve needs;
2. Two medical marijuana dispensaries have been approved and permitted to open pursuant to Chapter 28.80 of the City's Zoning Ordinance (Santa Barbara

Municipal Code Title 28), and a third application has been submitted for public review;

3. The Adult Use of Marijuana Act (AUMA) is a statewide initiative measure that has been submitted to the Secretary of State with over 600,000 signatures, far more than the 365,880 signatures necessary to qualify the measure for the November 2016 General Election ballot;
4. If approved by the voters, the AUMA will legalize the non-medical use of marijuana by adults who are at least 21 years old;
5. If approved by the voters, the AUMA will permit non-medical marijuana dispensaries to operate in Santa Barbara unless the City, acting by a supermajority vote of the City Council or a majority vote of the local electorate, takes action to prohibit such land uses;
6. The Public Policy Institute of California (PPIC) conducted a study in April 2015 which concluded that 55% of California voters favor the legalization of non-medical marijuana, and a May 2016 PPIC report shows that 60% of California voters now favor the legalization of non-medical marijuana;
7. The AUMA is likely to be approved by California voters in November 2016;
8. The AUMA is likely to lead to the development and operation of non-medical marijuana businesses in Santa Barbara;
9. Even if the AUMA is not approved, lawful medical marijuana businesses and illegal non-medical marijuana businesses will exist and operate within the City of Santa Barbara;
10. Santa Barbara's existing approved medical dispensaries will require the City to generate and expend substantial sums of money, currently unavailable, in order to fund Police, Finance and Community Development staffing necessary to inspect, audit, and monitor marijuana dispensary premises, financial records, and membership records, so as to ensure compliance with state law and the City's local ordinances;
11. The development and operation of lawful and illegal non-medical marijuana businesses in Santa Barbara will require the City to generate and expend substantial sums of money in order to integrate and protect the City's health and

safety needs under existing law or under a new and untested state regulatory structure governing non-medical marijuana sales;

12. Funding to ensure compliance with, and enforcement of, state and local laws and regulations, and protection of public health and safety, will be needed before the November 2017 regularly scheduled general election for the City Council;

13. In the absence of adequate compliance and enforcement resources, medical and non-medical marijuana dispensaries will pose a direct and immediate threat to the health and safety of dispensary members and customers, as well as the general public, because there will be no systems in place to assure compliance with local and state laws and regulations which are designed and intended to protect public health and safety;

14. The specific threats to health and safety include, but are not limited to:

A. Illegal marijuana sales and distribution;

B. Distribution and use of marijuana by children and adults younger than 21;

C. According to studies presented to the American Psychological Association, frequent marijuana use can have a significant negative effect on the brains of teenagers and young adults, including cognitive decline, poor attention and memory, and decreased IQ, and marijuana use by children and adults younger than 21 has been associated with negative life outcomes including poor school performance, higher dropout rates, increased welfare dependence, greater unemployment and lower life satisfaction;

D. Financial fraud by dispensaries and marijuana businesses;

E. Membership fraud by collective and cooperative storefront dispensaries;

F. The unlawful association of felons with storefront dispensaries and marijuana businesses;

G. Illegal mobile marijuana distribution; and,

H. Illegal marijuana cultivation.

15. A marijuana business tax will help fund law enforcement, code compliance and general city services necessary to address and prevent the specific threats to health and safety found and determined by the City Council in this Resolution.

WHEREAS, the City Council is authorized by Elections Code sections 10400 and 10401 to consolidate this special municipal election with the Statewide General Election to be

conducted on November 8, 2016, by the County of Santa Barbara and the City Council will request consolidation with the adoption of this Resolution.

NOW, THEREFORE, BE IT RESOLVED BY THE COUNCIL OF THE CITY OF SANTA BARBARA AS FOLLOWS:

SECTION 1. The foregoing recitals of fact are incorporated into this Resolution and deemed to be true.

SECTION 2. Pursuant to the requirements of the City Charter and the laws of the state of California, there is called and ordered to be held in the City of Santa Barbara, on Tuesday, November 8, 2016, a special municipal election for the purpose of submitting a ballot measure ordinance to the voters of the City for their approval or rejection with a ballot label (as authorized and specified by Elections Code sections 9051 and 13119) as follows:

CITY OF SANTA BARBARA MEASURE ____ -2016	
Shall the ordinance entitled the "Santa Barbara Marijuana Control Act" which taxes marijuana businesses to help fund general city services, including crime prevention, police services, and zoning enforcement under state and local marijuana laws, at a rate of 10% of gross receipts for medical marijuana and 20% for non-medical marijuana and generating estimated revenues of between \$550,000 and \$1,650,000 annually, with no termination date, be adopted?	YES
	NO

SECTION 2. The text of the ordinance to be submitted to the voters as a ballot measure is attached as Exhibit A.

SECTION 3. Pursuant to Elections Code section 9280, the City Clerk is directed to transmit a copy of the ballot measure to the City Attorney who is authorized and directed to prepare an impartial analysis of the measure showing the effect of the measure on existing law and the operation of the measure.

SECTION 4. Pursuant to Elections Code section 9282, the City Council authorizes the Mayor to file a written argument on its behalf regarding the measure, accompanied by

up to four additional printed names and signatures of the persons joining the Mayor in submitting it.

SECTION 5. Pursuant to Elections Code section 9285, the City Council authorizes the City Clerk to select the arguments for and against the measure which will be printed and distributed to the voters in accordance with this Resolution and state law. The City Clerk shall send a copy of the argument in favor of the measure to the authors of any argument against the measure and copy of an argument against the measure to the authors of any argument in favor of the measure immediately upon receiving the arguments. The author or a majority of the authors of an argument relating to the measure may prepare and submit a rebuttal argument or may authorize in writing any other person or persons to prepare, submit, or sign the rebuttal argument. The rebuttal argument shall not exceed 250 words. A rebuttal argument may not be signed by more than five persons. Rebuttal arguments shall be printed in the same manner as the direct arguments. Each rebuttal argument shall immediately follow the direct argument which it seeks to rebut.

SECTION 6. In all particulars not recited in this Resolution, the election shall be held and conducted as provided by law for holding municipal elections and the City Clerk is authorized and directed to take all necessary and appropriate actions related to the election.

SECTION 7. Notice of the time and place of holding the election is hereby given and the City Clerk is authorized, instructed, and directed to give further or additional notice of the election in time, form and manner as required by law.

SECTION 8. Pursuant to Elections Code sections 10401 and 10403, the Board of Supervisors of the County of Santa Barbara is hereby requested to consent and agree to the consolidation of the Special Municipal Election with the Statewide General Election to be held on Tuesday, November 8, 2016, for the submission of the measure.

SECTION 9. The County Elections Division is hereby authorized to canvass the returns of the Special Municipal Election. The election shall be held in all respects as if there were only one election, and only one form of ballot shall be used.

SECTION 10. The Board of Supervisors of the County of Santa Barbara is hereby requested to issue instructions to the County Elections Division to take any and all steps necessary for the holding of the consolidated election.

SECTION 11. The City Council of the City of Santa Barbara recognizes that additional costs will be incurred by the County of Santa Barbara by reason of this consolidation and hereby agrees to reimburse the County for these costs.

SECTION 12. The City Clerk is hereby directed to file a certified copy of this resolution with the Board of Supervisors and the County Elections Division of the County of Santa Barbara.

ORDINANCE NO. \_\_\_\_\_

A CITY COUNCIL PROPOSED BALLOT MEASURE ADOPTING THE SANTA BARBARA MARIJUANA CONTROL ACT AS A MARIJUANA BUSINESS TAX TO HELP FUND GENERAL CITY SERVICES, INCLUDING CRIME PREVENTION, POLICE SERVICES AND ZONING ENFORCEMENT UNDER STATE AND LOCAL MARIJUANA LAWS, BY IMPOSING A BUSINESS TAX AT THE RATE OF 10% OF GROSS RECEIPTS FOR MEDICAL MARIJUANA BUSINESSES AND 20% OF GROSS RECEIPTS FOR NON-MEDICAL MARIJUANA BUSINESSES WITH NO TERMINATION DATE

THE PEOPLE OF THE CITY OF SANTA BARBARA DO ORDAIN AS FOLLOWS:

SECTION 1. Title 5 of the Santa Barbara Municipal Code is amended by adding Chapter 5.42 to read as follows:

**Chapter 5.42 – SANTA BARBARA MARIJUANA CONTROL ACT**

5.42.010 – Name and Purpose.

This Chapter shall be known as the Santa Barbara Marijuana Control Act. It is enacted solely to raise revenue for general municipal purposes, including but not limited to crime prevention, police services and zoning enforcement, and is not intended for regulation.

5.42.020 - Definitions.

The definitions of certain terms, as set forth below in Sections 5.42.030 through 5.42.140, shall govern the application and interpretation of this Chapter.

5.42.030 - Business.

"Business" means all activities engaged in or caused to be engaged in within the City, including any commercial or industrial enterprise, trade, profession, occupation, vocation, calling, or livelihood, whether or not carried on for gain or profit, but shall not include the services rendered by an employee to his or her employer.

5.42.040 - Business Tax Certificate.

"Business tax certificate" means the certificate issued by the City to the taxpayer upon completion of the business tax application and payment of the tax prescribed by this Chapter.

5.42.050 - Director.

"Director" means the Director of the Finance Department of the City of Santa Barbara or such other director designated by the City Administrator to administer this Chapter.

5.42.060 - Employee.

"Employee" means each and every person engaged in the operation or conduct of any business, whether as owner, member of the owner's family, partner, associate, agent, manager or solicitor, and each and every other person employed or working in such business for a wage, salary, commission or room and board.

5.42.070 - Engaged in Business.

A. "Engaged in business" means the commencing, conducting, operating, managing or carrying on of a marijuana business and the exercise of corporate or franchise powers, whether done as owner, or by means of an officer, agent, manager, employee, or otherwise, whether operating from a fixed location in the City or coming into the City from an outside location to engage in such activities.

B. A person shall be deemed engaged in business within the City if:

1. The person or person's employee maintains a fixed place of business within the City for the benefit or partial benefit of such person;
2. The person or person's employee owns or leases real property within the City for business purposes;
3. The person or person's employee regularly maintains a stock of tangible personal property in the City for sale in the ordinary course of business;
4. The person or person's employee regularly conducts solicitation of business within the City;
5. The person or person's employee performs work or renders services in the City on a regular and continuous basis involving more than five working days per year;

6. The person or person's employee utilizes the streets within the City in connection with the operation of motor vehicles for business purposes.

C. The foregoing specified activities shall not be a limitation on the meaning of "engaged in business."

D. Whenever any person shall, by use of signs, circulars, cards or any other advertising media, including the use of internet or telephone solicitation, represent that such person is engaged in marijuana business in the City, then these facts may be used as evidence that such person is engaged in business in the City.

5.42.080 – Reserved.

5.42.090 - Gross Receipts.

"Gross receipts," except as otherwise specifically provided, means the total amount actually received or receivable from all sales; the total amount or compensation actually received or receivable for the performance of any act or service, of whatever nature it may be, for which a charge is made or credit allowed, whether or not such act or service is done as a part of or in connection with the sale of materials, goods, wares or merchandise; discounts, rents, royalties, fees, commissions, dividends, and gains realized from trading in stocks or bonds, however designated. Included in "gross receipts" shall be all receipts, cash, credits and property of any kind or nature, without any deduction therefrom on account of the cost of the property sold, the cost of materials used, labor or service costs, interest paid or payable, or losses or other expenses whatsoever, except that the following shall be excluded from gross receipts:

A. Cash discounts allowed and taken on sales;

B. Credit allowed on property accepted as part of the purchase price and which property may later be sold, at which time the sales price shall be included as gross receipts;

C. Any tax required by law to be included in or added to the purchase price and collected from the consumer or purchaser;

D. Any part of the sale price of any property returned by purchasers to the seller as refunded by the seller by way of cash or credit allowances or return of refundable deposits previously included in gross receipts;

E. Receipts from investments where the holder of the investment receives only interest and/or dividends, royalties, annuities and gains from the sale or exchange of stock or securities solely for a person's own account, not derived in the ordinary course of a business;

F. Receipts derived from the occasional sale of used, obsolete or surplus trade fixtures, machinery or other equipment used by the taxpayer in the regular course of the taxpayer's business;

G. Cash value of sales, trades or transactions between departments or units of the same business;

H. Whenever there are included within the gross receipts amounts which reflect sales for which credit is extended and such amount proved uncollectible in a subsequent year, those amounts may be excluded from the gross receipts in the year they prove to be uncollectible; provided, however, if the whole or portion of such amounts excluded as uncollectible are subsequently collected, they shall be included in the amount of gross receipts for the period when they are recovered;

I. Transactions between a partnership and its partners;

J. Receipts from services or sales in transactions between affiliated corporations. An affiliated corporation is a corporation:

1. The voting and non-voting stock of which is owned at least eighty percent by such other corporation with which such transaction is had; or
2. Which owns at least eighty percent of the voting and non-voting stock of such other corporation; or
3. At least eighty percent of the voting and non-voting stock of which is owned by a common parent corporation which also has such ownership of the corporation with which such transaction is had;

K. Transactions between a limited liability company and its member(s), provided the limited liability company has elected to file as a Subchapter K entity under the Internal Revenue Code and that such transaction(s) shall be treated the same as between a partnership and its partner(s) as specified in Subsection I. above;

L. Receipts of refundable deposits, except that such deposits when forfeited and taken into income of the business shall not be excluded when in excess of one dollar;

M. Amounts collected for others where the business is acting as an agent or trustee and to the extent that such amounts are paid to those for whom collected. These agents or trustees must provide the finance department with the names and the addresses of the others and the amounts paid to them. This exclusion shall not apply to any fees, percentages, or other payments retained by the agent or trustees.

"Gross receipts" subject to the business tax shall be that portion of gross receipts relating to business conducted within the City.

#### 5.42.100 - Marijuana.

"Marijuana" means all parts of the plant *Cannabis sativa* Linnaeus, *Cannabis indica*, *Cannabis ruderalis*, *Cannabis* as defined by the California Business and Professions Code, or Marijuana as defined by the California Health and Safety Code, whether growing or not; the seeds thereof; the resin extracted from any part of the plant; and every compound, manufacture, salt, derivative, mixture, or preparation of the plant, its seeds, oils, or resin.

#### 5.42.110 - Marijuana Business.

"Marijuana business" means business activity including but not limited to, planting, cultivation, harvesting, transporting, manufacturing, compounding, converting, processing, preparing, storing, packaging, wholesale, collective or cooperative distribution, provision, and/or retail sales of marijuana and any ancillary products in the City, whether or not carried on for gain or profit.

#### 5.42.115 – Medical Marijuana.

"Medical marijuana" means marijuana when provided to a qualified patient (or primary caregiver for a qualified patient) who provides his or her card issued under Health and Safety Code section 11362.71.

#### 5.42.120 - Marijuana Business Tax.

"Business tax" or "marijuana business tax" or "marijuana tax" shall mean the tax due for engaging in marijuana business in Santa Barbara.

5.42.130 - Person.

"Person" means, without limitation, any natural individual, organization, firm, trust, common law trust, estate, partnership of any kind, association, syndicate, club, joint stock company, joint venture, limited liability company, corporation (including foreign, domestic, and nonprofit), municipal corporation (other than the City), cooperative, receiver, trustee, guardian, or other representative appointed by order of any court.

5.42.140 - Sale.

"Sale" means and includes any sale, exchange, collective or cooperative exchange, provision, or barter.

5.42.200 - Other Licenses, Permits, Taxes, Fees or Charges Remain in Effect.

Nothing contained in this Chapter 5.42 shall be deemed to repeal, amend, be in lieu of, replace or in any way affect any requirements for any license or permit required by, under or by virtue of any provision of any other title or chapter of this code or any other City ordinance or resolution, nor be deemed to repeal, amend, be in lieu of, replace or in any way affect any tax, fee or other charge imposed, assessed or required by, under or by virtue of any other title or chapter of this code, including, but not limited to, the business taxes imposed by and the requirements set forth in Chapter 5.04 of this code, or any other City ordinance or resolution. Any references made or contained in any other title or chapter of this code to any licenses, license taxes, fees or charges, or to any schedule of license fees, shall be deemed to refer to the licenses, license taxes, fees or charges, or schedule of license fees, provided for in other titles or chapters of this code.

5.42.210 - Business Tax Certificate Required.

A. There is imposed upon all persons engaged in marijuana business in the City a tax in the amounts prescribed in this Chapter. It shall be unlawful for any person, either for him or herself or for any other person, to commence, transact or carry on any marijuana business in the City without first having procured a business tax certificate from the City under this Chapter and having paid the tax set forth herein, and without complying with any and all provisions contained in this Chapter. The carrying on of any marijuana business without complying with any and all provisions of this Chapter shall constitute a separate violation of this Chapter for each and every day that such marijuana business is so carried on.

B. The business tax certificate required to be obtained and the taxes required to be paid under this Chapter are declared to be required pursuant to the taxing power of the City of Santa Barbara solely for the purpose of obtaining revenue and are not regulatory permit fees.

#### 5.42.220 - Payment of Tax Does Not Authorize Unlawful Business.

A. The payment of a business tax required by this Chapter, and its acceptance by the City, shall not entitle any person to carry on any marijuana business unless the person has complied with all of the requirements of this code and all other applicable laws, nor to carry on any marijuana business in any building or on any premises in the event that such building or premises are situated in a zone or locality in which the conduct of such marijuana business is in violation of any law.

B. No tax paid under the provisions of this Chapter shall be construed as authorizing the conduct or continuance of any illegal or unlawful business, including without limitation any business operating in violation of any City ordinance or state or federal law.

#### 5.42.230 - Application Form and Contents.

Every person required to have a business tax certificate under the provisions of this Chapter shall make application for the same, or for renewal of the same, to the Director. The application shall be a written statement upon a form or forms provided by the Director and shall be signed by the applicant under penalty of perjury. The application shall set forth such information as may be required and as may be reasonably necessary to properly determine the amount of the tax to be paid by the applicant under this Chapter, together with such other information as is required by the Director to enable the Director to administer the provisions of this Chapter. The application shall include an affirmation under penalty of perjury which sets forth whether medical marijuana is to be provided at the business.

#### 5.42.240 - Payment Location.

The tax imposed under this Chapter shall be paid to the Director in lawful money of the United States, at City Hall, Santa Barbara, California, or as may be otherwise provided by the Director.

5.42.250 – Marijuana Business Tax Imposed for Medical and Non-medical Marijuana Businesses.

A. In addition to the business tax imposed under Chapter 5.04 of this code, and any other applicable City taxes, every person engaged in a medical marijuana business in the City shall pay a business tax at a rate of up to ten (10) percent of gross receipts.

B. Notwithstanding the maximum tax rate of ten (10) percent of gross receipts imposed under Subsection A., the City Council may, at any time by ordinance, reduce the tax rate for medical marijuana businesses or establish differing tax rates for different categories of medical marijuana businesses, as defined by ordinance, subject to the maximum rate of ten (10) percent of gross receipts.

C. In addition to the business tax imposed under Chapter 5.04 of this code, and any other applicable City taxes, every person engaged in a non-medical marijuana business in the City, and every person who has not provided the affirmation required under Section 5.42.230, shall pay a business tax at a rate of up to twenty (20) percent of gross receipts.

D. Notwithstanding the maximum tax rate of twenty (20) percent of gross receipts imposed under Subsection C., the City Council may, at any time by ordinance, reduce the tax rate for non-medical marijuana businesses or establish differing tax rates for different categories of non-medical marijuana businesses, as defined by ordinance, subject to the maximum rate of twenty (20) percent of gross receipts.

5.42.260 – Tax Payment Due Date.

The business tax imposed by this Chapter shall be due and payable as follows:

A. Each person owing a tax under this Chapter shall, on or before the last day of each calendar month, prepare a tax return to the Director of the total gross receipts and the amount of tax owed for the preceding calendar month. At the time the tax return is filed, the full amount of the tax owed for the preceding calendar month shall be remitted to the Director.

B. All tax returns shall be completed on forms provided by the Director.

C. Tax returns and payments for all outstanding taxes owed the City are immediately due to the Director upon cessation of business for any reason.

#### 5.42.270 - Payments and Communications Made by Mail.

Whenever any payment, statement, report, request or other communication received by the Director is received after the time prescribed by this Chapter for the receipt thereof, but is in an envelope bearing a postmark showing that it was mailed on or before the date prescribed in this Chapter for the receipt thereof, or whenever the Director is furnished substantial proof that the payment, statement, report, request or other communication was in fact deposited in the United States mail on or before the date prescribed for receipt thereof, the Director may regard such payment, statement, report, request or other communication as having been timely received. If the due day falls on Saturday, Sunday or a holiday, the due day shall be the next regular business day on which the City Hall is open to the public.

#### 5.42.280 – Delinquent Tax Payments.

Unless otherwise specifically provided under other provisions of this Chapter, the taxes required to be paid pursuant to this Chapter shall be deemed delinquent if not paid on or before the due date specified in Section 5.42.260.

#### 5.42.290 – Delinquency or Payment Notice Not Required.

The Director is not required to send a delinquency or other notice or bill to any person subject to the provisions of this Chapter and failure to send such notice or bill shall not affect the validity of any tax or penalty due under the provisions of this Chapter.

#### 5.42.300 – Delinquency Payments.

A. Any person who fails or refuses to pay any business tax required to be paid pursuant to this Chapter on or before the due date shall pay penalties and interest as follows:

1. A penalty equal to twenty-five percent of the amount of the tax in addition to the amount of the tax, plus interest on the unpaid tax calculated from the due date of the tax at a rate established by resolution of the City Council; and
2. An additional penalty equal to twenty-five percent of the amount of the tax if the tax remains unpaid for a period exceeding one calendar month beyond the due date, plus interest on the unpaid tax and interest on the unpaid penalties calculated at the rate established by resolution of the City Council.

B. Whenever a check is submitted in payment of a business tax and the check is subsequently returned unpaid by the bank upon which the check is drawn, and the check is not redeemed before the due date, the taxpayer will be liable for the tax amount due plus penalties and interest as provided for in this section plus any amount allowed under state law.

C. The business tax due shall be that amount due and payable from the first date on which the person was engaged in marijuana business in the City, together with applicable penalties and interest calculated in accordance with Subsection A. above.

#### 5.42.310 – Limitation on Penalty Waiver.

The Director may waive the first and second penalties of twenty-five percent each imposed upon any person if:

A. The person provides evidence satisfactory to the Director that failure to pay timely was due to circumstances beyond the control of the person and occurred notwithstanding the exercise of ordinary care and the absence of willful neglect, and the person paid the delinquent business tax and accrued interest owed the City before applying to the Director for a waiver.

B. The waiver provisions specified in this subsection shall not apply to interest accrued on the delinquent tax and a waiver shall be granted only once during any twenty-four month period.

#### 5.42.320 - Refunds and Credits.

A. No refund shall be made of any tax collected pursuant to this Chapter, except as provided in Section 5.42.330.

B. No refund of any tax collected pursuant to this Chapter shall be made because of the discontinuation, dissolution or other termination of a business.

C. Any person entitled to a refund of taxes paid pursuant to this Chapter may elect in writing to have such refund applied as a credit against such person's business taxes for the next calendar month.

#### 5.42.330 - Refund Procedures.

A. Whenever the amount of any business tax, penalty or interest has been overpaid, paid more than once, or has been erroneously or illegally collected or received by the City under this Chapter, it may be refunded to the claimant who paid the tax provided that a written claim for refund is filed with the Director, and the provisions of Chapter 1.35 are satisfied.

B. The Director or the Director's authorized agent shall have the right to examine and audit all the books and business records of the claimant in order to determine the eligibility of the claimant to the claimed refund. No claim for refund shall be allowed if the claimant therefor refuses to allow such examination of claimant's books and business records after request by the Director to do so.

C. In the event that the business tax was erroneously paid and the error is attributable to the City, the entire amount of the tax erroneously paid shall be refunded to the claimant. If the error is attributable to the claimant, the City shall retain the amount set forth in the schedule of fees and charges established by resolution of the City Council from the amount to be refunded to cover expenses.

D. The Director shall initiate a refund of any business tax which has been overpaid or erroneously collected whenever the overpayment or erroneous collection is uncovered by a City audit of business tax receipts. In the event that the business tax was erroneously paid and the error is attributable to the City, the entire amount of the tax erroneously paid shall be refunded to the claimant. If the error is attributable to the claimant, the City shall retain the amount set forth in the schedule of fees and charges established by resolution of the City Council from the amount to be refunded to cover expenses.

E. The claimant shall bear the burden of demonstrating that the tax was overpaid, paid more than once, or erroneously or illegally collected or received by the City. With respect to medical marijuana, the claimant shall bear the additional burden of demonstrating that the marijuana was provided to a qualified patient (or primary caregiver for a qualified patient) who provided his or her card issued under Health and Safety Code section 11362.71.

#### 5.42.400 - Exemption Application.

Any person desiring to claim exemption from the payment of the tax set forth in this Chapter shall make application therefor upon forms prescribed by the Director and shall furnish such information and make such affidavits as may be required by the Director.

#### 5.42.410 - Exemptions in General.

Except as may be otherwise specifically provided in this Chapter, the terms hereof shall not be deemed or construed to apply to any person when imposition of the tax upon that person would violate the Constitution of the United States or that of the State of California or preemptive federal or state law.

#### 5.42.420 – Exemption for Occasional Transactions.

A. The provisions of this Chapter shall not apply to persons having no fixed place of business within the City of Santa Barbara who come into the City for the purpose of transacting a specific item of business at the request of a specific patient, client or customer, provided that such person does not come into the City for the purpose of transacting business on more than five days during any calendar year.

B. For any person not having a fixed place of business within the City of Santa Barbara who comes into the City for the purpose of transacting business and who is not exempt as provided in Subsection A. of this section, the business tax payable by such person may be apportioned by the Director in accordance with Section 5.42.520.

#### 5.42.500 - Enforcement Duties of Director and Chief of Police.

It shall be the duty of the Director to enforce each and all of the provisions of this Chapter, and the Chief of Police shall render such assistance in the enforcement of this Chapter as may from time to time be required by the Director.

#### 5.42.510 - Rules and Regulations.

For purposes of apportionment as may be required by law and for purposes of administration and enforcement of this Chapter generally, the Director, with the concurrence of the City Attorney, may from time to time promulgate administrative rules and regulations. These rules and regulations shall be binding upon all persons and shall be the City's official interpretation of this Chapter.

#### 5.42.520 - Apportionment.

A. None of the tax provided for by this Chapter shall be applied so as to occasion an undue burden upon interstate commerce or be violative of the equal protection and due process clauses of the Constitutions of the United States or the State of California.

B. If any case where a business tax is believed by a taxpayer to place an undue burden upon interstate commerce or be violative of such constitutional clauses, the taxpayer may apply to the Director for an adjustment of the tax. It shall be the taxpayer's obligation to request in writing for an adjustment within one year after the date of payment of the tax. If the taxpayer does not request in writing within one year from the date of payment, then taxpayer shall be conclusively deemed to have waived any adjustment for that year.

C. The taxpayer shall, by sworn statement, supporting testimony, and documentary evidence, bear the burden of showing the method of business and the gross volume of business and such other information as the Director may deem necessary in order to determine the extent, if any, of such undue burden or violation. The Director shall then conduct an investigation, and shall fix as the tax for the taxpayer an amount that is reasonable and nondiscriminatory, or if the tax has already been paid, shall order a refund of the amount over and above the tax so fixed. In fixing the tax to be charged, the Director shall have the power to base the tax upon a percentage of gross receipts or any other measure which will assure that the tax assessed shall be uniform with that assessed on businesses of like nature, so long as the amount assessed does not exceed the tax as prescribed by this Chapter.

D. Should the Director determine that the gross receipt measure of tax to be the proper bases, the Director may require the taxpayer to submit a sworn statement of the gross receipts and pay the amount of tax as determined by the Director.

#### 5.42.530 - Audit and Examination of Books, Records and Equipment.

The director shall have the power to audit and examine all books and records of persons engaged in marijuana business including both state and federal income tax returns, California sales tax returns, or other evidence documenting the gross receipts of persons engaged in marijuana business, and, where necessary, all equipment, of any person engaged in marijuana business in the City, for the purpose of ascertaining the amount of business tax, if any, required to be paid by the provisions hereof, and for the

purpose of verifying any statements or any item thereof when filed by any person pursuant to the provisions of this Chapter. If such person, after written demand by the Director, refuses to make available for audit, examination or verification such books, records or equipment as the Director requests, the Director may, after full consideration of all information within his or her knowledge concerning the marijuana business and activities of the person so refusing, make an assessment in the manner provided in Sections 5.42.560 through 5.42.580 of any taxes estimated to be due.

#### 5.42.540 - Tax Deemed Debt to City.

The amount of any tax, penalties and interest imposed by this Chapter shall be deemed a debt to the City and any person carrying on any marijuana business without first having procured a business tax certificate shall be liable in an action in the name of the City in any court of competent jurisdiction for the amount of the tax, and penalties and interest imposed on such business.

#### 5.42.550 - Deficiency Determinations.

If the Director determines that any statement filed as required under the provisions of this Chapter is incorrect, or that the amount of tax is not correctly computed, the Director may compute and determine the amount to be paid and make a deficiency determination upon the basis of the facts contained in the statement or upon the basis of any information in his or her possession or that may come into his or her possession. One or more deficiency determinations of the amount of tax due for a period or periods may be made. When a person discontinues engaging in a business, a deficiency determination may be made at any time within three years thereafter as to any liability arising from engaging in such business whether or not a deficiency determination is issued before the date the tax would otherwise be due. Whenever a deficiency determination is made, a notice shall be given to the person concerned in the same manner as notices of assessment are given under Sections 5.42.560 through 5.42.580.

#### 5.42.560 – Tax Assessment Determinations.

A. Under any of the following circumstances, the Director may make and give notice of an assessment of the amount of tax owed by a person under this Chapter:

1. If the person has not filed any statement or return required under the provisions of this Chapter;
2. If the person has not paid any tax due under the provisions of this Chapter;

3. If the person has not, after demand by the Director, filed a corrected statement or return, or furnished to the Director adequate substantiation of the information contained in a statement or return already filed, or paid any additional amount of tax due under the provisions of this Chapter;

4. If the Director determines that the nonpayment of any business tax due under this Chapter is due to fraud, a penalty of twenty-five percent of the amount of the tax shall be added thereto in addition to penalties and interest otherwise stated in this Chapter.

B. The notice of assessment shall separately set forth the amount of any tax known by the Director to be due or estimated by the Director, after consideration of all information within the Director's knowledge concerning the business and activities of the person assessed, to be due under each applicable section of this Chapter, and shall include the amount of any penalties or interest accrued on each amount to the date of the notice of assessment.

#### 5.42.570 – Notice of Tax Assessment.

The notice of assessment shall be served upon the person either by personal hand delivery, or by sending the notice in the United States mail, postage prepaid, addressed to the person at the address of the location of the business appearing on the face of the business tax certificate or to such other address as the person registers with the Director for the purpose of receiving notices provided under this Chapter; or, if the person has no business tax certificate and no address registered with the Director for such purpose, then to the person's last known address. For the purposes of this section, service by mail is complete at the time of deposit in the United States mail.

#### 5.42.580 - Tax Assessment Hearing.

Within ten days after the date of service, the person may apply in writing to the Director for a hearing on the assessment. If a hearing application is not made within ten days after the date of service, the tax assessed by the Director shall become final and conclusive. Within thirty days of the receipt of any hearing application, the Director shall cause the matter to be set for hearing before him or her not later than thirty days after the date of application, unless a later date is agreed to by the Director and the person requesting the hearing. Notice of the hearing shall be given by the Director to the person requesting the hearing not later than five days before the hearing. At the hearing the applicant may appear and offer evidence why the assessment as made by the Director should not be confirmed and fixed as the tax due. The applicant shall bear the

burden of proving that the tax assessment is not correct. After the hearing the Director shall determine and reassess the proper tax to be charged and shall give written notice to the person in the manner prescribed in Section 5.42.570 for giving notice of assessment.

#### 5.42.590 – Criminal Conviction Does Not Exonerate Civil Liability.

A criminal conviction and any resulting penalty for failure to pay the business tax required by this Chapter shall not be deemed to excuse, exempt or exonerate the person convicted from a civil action for the tax debt unpaid at the time of such conviction. A civil action shall not prevent a criminal prosecution for any violation of the provisions of this Chapter or of any state law requiring the payment of all taxes.

#### 5.42.600 - Misdemeanor Penalty.

A person who violates any provision of this Chapter, or who violates any regulation or rule promulgated in accordance with this Chapter, or who knowingly or intentionally misrepresents to any officer or employee of the City any material fact in procuring a business tax certificate, shall be guilty of a misdemeanor, and upon conviction shall be punishable as provided by Section 1.28.020 of this code.

#### 5.42.610 - Operative Date.

The operative date of this Chapter shall be March 1, 2017.

#### 5.42.620 - Severability.

If any provision of this Chapter, or its application to any person or circumstance, be determined by a court to be unlawful, unenforceable or otherwise void, that determination shall have no effect on any other provision of this Chapter or the application of this Chapter to any other person or circumstance and, to that end, the provisions hereof are severable.

#### 5.42.630 - Amendment of State or Federal Law.

Unless specifically provided otherwise, any reference to a state or federal statute in this Chapter shall mean such statute as it may be amended from time to time, provided that such reference to a statute herein shall not include any amendment thereto, or to any change of interpretation thereto by a state or federal agency or court of law with the duty

to interpret such law, to the extent that such amendment or change of interpretation would, under California law, require voter approval of such amendment or interpretation, or to the extent that such change would result in a tax decrease. To the extent voter approval would otherwise be required or a tax decrease would result, the prior version of the statute (or interpretation) shall remain applicable; for any application or situation that would not require voter approval or result in a decrease of a tax, provisions of the amended statute (or new interpretation) shall be applicable to the maximum possible extent. To the extent that the City's authorization to collect or impose any tax imposed under this Chapter is expanded as a result of changes in state or federal law, no amendment or modification of this Chapter shall be required to conform the tax to those changes, and the tax shall be imposed and collected to the full extent of the authorization up to the full amount of the tax imposed under this Chapter.

#### 5.42.640 –Annual City Revenue Audit.

Pursuant to City Charter section 1219, the revenues from the tax imposed by this Chapter shall be subject to the annual audit performed by the City's independent auditor of the City's municipal books, records, accounts and fiscal procedures and which is reported in the City's Comprehensive Annual Financial Report.

#### 5.42.650 – Cumulative Remedies.

All remedies and penalties prescribed by this Chapter or which are available under any other provision of law or equity, including but not limited to the California False Claims Act (Government Code sections 12650, *et seq.*) and the California Unfair Practices Act (Business and Professions Code sections 17070 *et seq.*), are cumulative. The use of one or more remedies by the City shall not bar the use of any other remedy for the purpose of enforcing the provisions of this Chapter.

#### 5.42.660 – City Council Authorized to Amend or Repeal.

Chapter 5.42 of Title 5 of the Santa Barbara Municipal Code may be repealed or amended by the City Council without a vote of the people. However, as required by Article 13C of the California Constitution, voter approval is required for any amendment that would increase the rate of any tax levied pursuant to this Chapter. The people of the City of Santa Barbara affirm that the following actions by the City Council, or by the Finance Director when so authorized, shall not constitute an increase of the rate of a tax:

- A. The restoration of the rate of the tax to a rate that is no higher than that set by this Chapter, if the City Council has acted to reduce the rate of the tax;
- B. An action that interprets or clarifies the methodology of the tax, or any definition applicable to the tax, so long as interpretation or clarification (even if contrary to some prior interpretation or clarification) is not inconsistent with the language of this Chapter;
- C. The establishment of a class of person that is exempt or excepted from the tax or the discontinuation of any such exemption or exception (other than the discontinuation of an exemption or exception specifically set forth in this Chapter);
- D. The establishment by ordinance of different categories of businesses; or
- E. The collection of the tax imposed by this Chapter, even if the City has previously failed to collect the tax.
- F. The promulgation of rules and regulations by the Finance Director.